

1 wasn't willing to biopsy that, so we will just have
2 to wait and see, hopefully, it is not.

3 Just to put them side by side, the
4 conventional image here, and then we will run the
5 tomosynthesis for you here. You start seeing this
6 condensation of tissue, I mean it just makes it
7 much easier to see these things.

8 [Slide.]

9 There is the spiculate of the first one
10 and then the second one right there, and just in
11 case you don't believe me, we got both of them on
12 the biopsy. Actually, I think they are easier to
13 see almost on the tomosynthesis than there on the
14 specimen, which is a switch.

15 [Slide.]

16 This is another case of a patient who came
17 with a palpable abnormality, that we just don't
18 really see on the mammogram, we couldn't see it in
19 the cranio-caudal view.

20 [Slide.]

21 Here, on the tomosynthesis, if you watch
22 right where I have got it labeled, you will see the
23 cancer--this was an invasive cancer come into view,
24 and I am not sure what they were feeling. We
25 looked with ultrasound, and they were close

1 together, but there is a second lesion, a
2 fibroadenoma, which again shows up on
3 tomosynthesis.

4 Now, we haven't looked at trying to
5 differentiate benign from malignant at this point,
6 but we think that we will have probably have a
7 better shot. We have done some preliminary reader
8 studies that, in fact, suggest--and I can't give
9 you all the data, because we are presenting it at
10 the RSNA--but that suggests that we see the
11 margins, as you might imagine, of lesions much
12 better with tomosynthesis than conventional, so we
13 think we should be able to differentiate benign
14 from malignant more accurately.

15 [Slide.]

16 Just a couple more cases here and then I
17 will wind it up. This is the case of a patient who
18 came in and had this asymmetry deep in her breast,
19 and she didn't have it on the other side, so we
20 were concerned. It really wasn't that dense, but
21 invasive lobular cancer can do funny things, so we
22 were going to biopsy this if we didn't have any
23 other information.

24 [Slide.]

25 The problem was that we couldn't see it on

1 the cranio-caudal view. We did extra views, and we
2 really had a little bit of a quandary. She agreed
3 to have the tomosynthesis. I put this in motion,
4 you watch up here, you will see the lesion come
5 into view.

6 Then, for the radiologists in the
7 audience, you will notice--I don't know if you can
8 see from the angle you are sitting up there, the
9 panel--you will notice that there is a nice capsule
10 around the abnormality, which we could not see on
11 the conventional imaging.

12 We know exactly where this is now, because
13 we know it was a 6-cm thick breast, and this was at
14 millimeter 33, so not only **do** we know where it is
15 3-dimensionally, which we couldn't tell from the
16 conventional mammography, but we also know that it
17 is a mixed density lesion. It has got a
18 pseudocapsule around it with fat and dense tissue,
19 and that to a radiologist means it's a benign
20 hamartoma.

21 We were able to get this patient's old
22 mammograms from California from eight years go,
23 much to our surprise, and this was there eight
24 years ago, so we are comfortable in just leaving
25 this alone. Just based on the tomosynthesis, we

1 would have been comfortable leaving it alone, but
2 knowing it has been there for eight years
3 unchanged, that confirms our suspicion.

4 [Slide.]

5 I think this is the last case. This is a
6 patient who came in with a palpable abnormality.
7 These are the mammograms that you take off the pile
8 and you put down below that you are not going to
9 get to that day, so that your associate can read
10 them the next day.

11 Very dense breast tissue and just very
12 hard to tell what is going on. Someone thought
13 they felt something. There actually is a little
14 architectural distortion here, and again you can
15 sort of see it in here. Everyone is going yeah,
16 right.

17 Here, just a little bit digitized
18 representation. Something up in here maybe, hard to
19 tell on a cranio-caudal view.

20 [Slide.]

21 Here is the tomosynthesis. As we page
22 through, just showing the whole breast for a second
23 here. I think you can all see the strands coming
24 out and the lesion right here.

25 [Slide.]

1 Just make it a little bigger and side by
2 side. It is very hard to see much on the
3 conventional mammogram, page through. Again, with
4 the workstation, you can go back and forth, **so** it
5 is not hard to see, but here, you can see the
6 spiculations that really aren't even--I don't think
7 you can see them there--much easier lesion to see.

8 We actually thought that there is another
9 lesion here, and we are in the process of going
10 through the pathology. This turned out to be an
11 8-mm invasive cancer with **DCIS**, and I think what we
12 are actually seeing is DCIS as ductal extension
13 here. We have got to confirm that with more
14 detailed pathological review. This is just the
15 lesion on ultrasound.

16 [Slide.]

17 Just one more case to show you some **of** the
18 other features with tomosynthesis. Vary again,
19 another one you put to the bottom of the pile,
20 there is just all kinds **of** stuff going on here.
21 There is some funny architecture right here.

22 [Slide.]

23 Here is the tomosynthesis. As we page
24 through, you will notice that some of these are
25 coming into very sharp detail with very sharp

1 margins, and these turn out to be cysts. There is
2 another one here again as you page back and forth,
3 very easy to see.

4 Then, we come into this spiculated
5 architectural distortion. Again, in this room,
6 with this light, it may be hard to see, but much
7 easier to see with all the structure noise moved
8 out of the way or cut out **of** the way with
9 tomosynthesis as we page through.

10 [Slide.]

11 I will skip that.

12 [Slide.]

13 We have actually done reader studies now
14 with tomosynthesis and the lesions are much more
15 conspicuous with tomosynthesis. The borders of the
16 lesions are more clearly defined. We virtually can
17 eliminate recall for superimposed structures
18 because there aren't any. When you are slicing
19 through, you have eliminated everything that is in
20 front or in back, so anything that is there is in a
21 plane, and is not superimposed structure.

22 [Slide.]

23 The problem **of** where is it 3-dimensionally
24 will **go** away because if you can see it in one view,
25 you can figure out by what slice it **is** on where it

1 is 3-dimensionally. We think--we haven't proved
2 this yet--but we think we will be able to better
3 differentiate benign from malignant. That, to me,
4 would be nice, but it has got to be at least as
5 good as a needle biopsy before I would rely on it,
6 but that may be another feature of tomosynthesis.

7 The issues that we have to deal with, of
8 course, are two hours for reconstruction per study
9 is a little bit too long, but we have already done
10 the math, if you will, and the computer design that
11 will allow us to reconstruct these in just a few
12 minutes, probably one to three minutes per image,
13 which would be like the old days of processing a
14 mammogram, and with faster computers, we can get
15 that down even more.

16 [Slide.]

17 The difficulty now is that instead of one
18 to look at, the radiologist has 60 more, or 120, or
19 whatever, you know, your slice thickness is, and we
20 think that there are ways of dealing with that.

21 It is actually not that bad. You can go
22 through these very quickly in a workstation, you
23 know, you can go back and forth instantaneously or
24 slow it down, whatever you want, or once you
25 have--and this is great after lunch, we will have

1 people barfing in the corridors--what you can do is
2 take these slices and put them back together as a
3 -dimensional projection. This is what is called a
4 maximum intensity projection. There are different
5 ways of doing this.

6 This is just a patient who had actually a
7 previous biopsy. You can see where her skin is
8 thinned right here. It is a benign biopsy. This
9 is just some postsurgical change from the biopsy.

10 But you can get an appreciation of how you
11 could take these slices and put them together, so
12 that the radiologist could very quickly look at
13 this image and the computer programs are available
14 today where you can just sit there and turn the
15 breast as you want it.

16 Whether this is the way we will look at
17 them, whether the slice is the way we look at them,
18 I am not exactly sure, but having worked with this
19 system now for several years, I am convinced that
20 this **is** the way we are going to be doing
21 mammographies.

22 If you think you had problems regulating
23 conventional and the digital, wait until you get to
24 tomosynthesis. I can imagine the issues that we
25 are going to face in terms of quality assurance,

1 out there is little doubt in my mind that the
2 sensitivity of tomosynthesis--I mean I am biased,
3 you know that--but I think everyone who has looked
4 at it has agreed that the sensitivity of
5 tomosynthesis will be higher than conventional and
6 digital mammography, and the specificity will be
7 higher, as well.

8 We know we can eliminate 25 percent of the
9 false-backs, so that right there is pretty
10 desirable, and then the other points that I made.

11 Again, I appreciate your inviting me here,
12 and I would be happy to take any questions.

13 DR. PISANO: Dan, do you do all the images
14 always in the oblique projection?

15 DR. KOPANS: Yes. So far we have only
16 done them in the oblique projection. Our thinking
17 has been that one of the advantages of
18 tomosynthesis would be that we could eliminate
19 having to do two compressions, which in and of
20 itself, I think women would appreciate.

21 So, we have really done most of our work
22 that way. We have talked about it, maybe it would
23 be even better doing it in two projections, and we
24 will look at that in the future.

25 MS. HARVEY: Dr. Ikeda.

DR. IKEDA: How are you archiving these,
2 and how big are the files?

3 DR. KOPANS: That is a good question. The
4 files are whatever a digital mammogram is times 60.
5 I should have pointed that out, and thanks for the
6 question. These are done at the same spatial
7 resolution as the General Electric detector 100
8 micron pixel size, so it is a very big file.

9 Right now we are archiving them on CD.
10 That is a good point, but archive gets cheaper and
11 cheaper every year, too.

12 DR. IKEDA: And you are displaying them on
13 a regular GE Advantage workstation?

14 DR. KOPANS: We are displaying them on a
15 2K by 2K monitor. I have forgotten whose monitor
16 it is. It is not GE's.

17 MS. HARVEY: Dr. Karellas.

18 DR. KARELLAS: Dr. Kopans, we have also
19 done tomosynthesis, and we see your excitement in
20 that area. I would like to ask you, how do you
21 envision that we would be using tomosynthesis in a
22 few years as the technology matures, because it is
23 very difficult between diagnostic or there are
24 certain groups of patients that you might say I
25 want to go to tomosynthesis straight, bypassing the

1 normal mammogram?

2 DR. KOPANS: It is a good question, and of
3 course, the question. In my mind, finding early
4 cancers is the only reason to image the breast. I
5 mean all the diagnostic imaging that we do, I think
6 does have some benefit for patients, but the real
7 benefit is in finding cancers early and saving
8 lives.

9 As we look at tomosynthesis, we see it as
10 the screening test. It was interesting, I thought,
11 well, it is only going to be in the dense breast,
12 but even lesions in fatty breasts, small lesions in
13 fatty breasts are much more conspicuous on
14 tomosynthesis than they are on conventional
15 mammography.

16 So, I don't have a feel yet as to whether
17 you do the fatty breast with conventional digital
18 and you do the tomosynthesis in the dense breast.
19 My prediction is--again, I am biased, but I think I
20 am going to be right--is that it will become the
21 screening mammogram.

22 Now, proving that is a monumental task.

23 MS. HARVEY: Dr. Ikeda.

24 DR. IKEDA: Have you been able to display
25 side by side, left and right breasts, because

1 oftentimes we look for symmetry. Probably--I don't
2 know if the computing power is there yet--but many
3 people are thinking about, instead of unilateral
4 MRI's, doing bilateral studies to look for
5 symmetry, which can be a help sometimes.

6 DR. KOPANS: Absolutely. We have put them
7 up, but what we end up doing is that everyone
8 concentrates, you see so much detail that it is
9 kind of like you almost forget about the other
10 breast, but that is clearly a study.

11 Another thing that I didn't mention that
12 we think is going to be very valuable is that
13 computers now, and computer-aided detection, can
14 look for morphologic features. They look for white
15 spots, which are calcifications. They look for
16 certain linear projections to look for spiculation.
17 They are not very good at looking at masses, but
18 they can't look at last year's mammogram and see if
19 there has been a change to this year's mammogram,
20 you just can't do that with 2-dimensional imaging.

21 We think with 3-dimensional imaging, we
22 will be able to teach computers to look for changes
23 between last year's tomosynthesis and this year's
24 tomosynthesis, because you have a 3D dataset that
25 can be warped and registered, so you can see what

1 was actually changed.

2 So, we think that having 3-dimensional
3 datasets is going to open the door even further for
4 computer-assisted detection and diagnosis. I
5 hesitate to talk about diagnosis because our needle
6 biopsy techniques and even localization and surgery
7 are so accurate and safe, that you really have to
8 have a diagnostic system that was like 98 percent
9 accurate to do away or even more than that, 99
10 percent accurate to do away with biopsies.

11 But in terms of finding cancers, having a
12 3-dimensional dataset and then adding, for example,
13 contrast agents to the tomosynthesis, adding
14 ultrasound to the tomosynthesis, which we think we
15 can do in exactly the same position, so that
16 everything is perfectly registered, a lot of
17 opportunity for investigation.

18 That is why I say that, you know, digital
19 is just in its infancy, and all the different
20 things that digital is going to allow us to do are
21 what are going to make it beneficial, not just that
22 it is as good **as** a film-screen mammogram.

23 MS. HARVEY: Dr. Ramos.

24 DR. RAMOS-HERNANDEZ: Can you talk about
25 cost, speculated cost?

1 DR. KOPANS: It hasn't cost me a cent.

2 [Laughter.]

3 DR. KOPANS: Cost, again, you really don't
4 know until the companies really get involved, and
5 we are trying to get the companies involved. It
6 will be more than a digital mammogram, but the real
7 expense in digital mammography is the detector.

8 So, once you have the detector, what we
9 are doing is actually, we asked for \$25,000 from
10 one of the companies to motorize the x-ray tube, we
11 are going to do it ourselves, and they sent all
12 kinds of people to talk to us. They must have
13 spent well over \$25,000 visiting us, didn't give us
14 the \$25,000, and then we went out and got a grant,
15 and the company got a million dollars to do it, so
16 they were smarter than we were.

17 But it is just moving the tube, that
18 doesn't cost much. The computers are getting
19 cheaper and cheaper and cheaper, so if a digital
20 mammography system retails for, what, \$400,000 or
21 something, this might add \$100,000 to it, but that
22 will come down as the computers get less expensive
23 and more systems are purchased.

24 We really haven't done an in-depth cost
25 analysis because we are really in the very early

1 study phase of this, but I don't think it is going
2 to add that much expense, I mean per patient, that
3 actually doesn't, that is a few dollars per
4 patient.

5 MS. HARVEY: Dr. Henderson.

6 DR. HENDERSON: Jessica Henderson.

7 Just out of curiosity, the patient who had
8 three suspicious places--

9 DR. KOPANS: No, two, we don't know about
10 the third one.

11 DR. HENDERSON: Why did the surgeon only
12 biopsy two?

13 DR. KOPANS: Well, it gets to be tricky
14 when you are doing research protocols, can you use
15 the research to take care of the patient, and there
16 are Institutional Review Board policies that start
17 getting in the way of taking data from--I mean no
18 one has ever done this before--so, we can't say to
19 the surgeon, you know, we have got a track record,
20 we know that is a cancer, and have the surgeon do a
21 second biopsy.

22 So, it becomes an ethical problem. There
23 was enough debate in the group, that no, it isn't,
24 yes, it is, no, it isn't, that we felt it was
25 reasonable to follow her. She has got two cancers

1 anyhow, she is being radiated and treated.

2 The issue of finding additional foci of
3 cancer, I mean my excitement in finding those two
4 cancers is that tomosynthesis found a cancer we
5 didn't know about. You know, the whole issue of do
6 you really need to know all the cancer that is in a
7 breast, this is going to sound a little strange,
8 but that may not be a good thing.

9 For example, with magnetic resonance
10 imaging, people are finding more cancers or more
11 foci of cancers in a breast than they originally
12 thought, so the patient, instead of having her
13 breast conserved, is having a mastectomy.

14 Yet, at least in our practice, the
15 recurrence rates for conservation therapy are
16 incredibly low now. Our radiation therapists just
17 looked at their data, and it is 2 percent at eight
18 years, which is very, very low. So, maybe those
19 cancers that we don't find now are being killed by
20 the radiation, and finding them may be doing a
21 disservice to the patients.

22 There is a lot of issues that come up in
23 the issue of multifocality or multicentricity in
24 terms of cancer, so it gets, you know, when you are
25 doing a research project, it gets even more

1 complicated as to how you deal with that
2 information.

3 MS. HARVEY: Dr. Pisano.

4 DR. PISANO: Just as a follow-up to that,
5 you probably did all the other things you would
6 normally do with that area, right? I mean just to
7 clarify that.

8 DR. KOPANS: Yes.

9 DR. PISANO: You probably did extra views
10 and ultrasound and all the things, and that is why
11 the surgeon didn't want you to go after it.

12 DR. KOPANS: Right.

13 MS. HARVEY: Dr. Karellas.

14 DR. KARELLAS: We often look at the cost
15 of the procedure and the technology, but, Dr.
16 Kopans, what do you think about the utilization or
17 are there any potential costs to be saved if
18 cancers are detected earlier, or of equal
19 importance, if cancers or lesions are managed
20 better, if you have better specificity, that way
21 you might avoid procedures?

22 DR. KOPANS: I think those are all very
23 good points. As I said, 25 percent of our recalls
24 are for women who turn out to just have
25 superimposed tissue, and we just have to get some

1 extra mammographic views to kind of look around the
2 trees to make sure that those are just
3 superimposed, and not an actual abnormality.

4 So, eliminating 25 percent of recalls is a
5 desirable thing from a cost-benefit point of view.
6 Then, better management of patients, those are
7 sometimes hard to quantitate, but I think that my
8 impression based on the work we have done so far is
9 that our sensitivity will go up, so we will find
10 smaller cancers, more small cancers, which I hope
11 will translate into more lives saved. We are
12 already seeing the decreased death rate in the
13 United States from screening.

14 I think that will help us with some of the
15 cancers that we don't find now by mammography, and
16 certainly don't find early enough, and then having
17 the specificity improve will reduce some of the
18 secondary costs of screening, as you point out.

19 MS. HARVEY: Dr. Pisano.

20 DR. PISANO: I have another question.
21 What is the time line or what is the status of this
22 technology in terms of FDA approval?

23 DR. KOPANS: Oh, FDA approval. It has to
24 be approved by the FDA?

25 [Laughter.]

1 DR. KOPANS: That will be up to the FDA,
2 and I don't want to speak for them.

3 DR. PISANO: Well, it has been submitted.

4 DR. KOPANS: My guess would be it's at
5 least a year for--I am being optimistic--a year
6 for approval if we can get everything going very
7 quickly, probably more like two years, and then
8 approval for what is going to be the issue.
9 Obviously, it will be approval as a diagnostic
10 device. You can't do a screening test with it.

11 We will have to sit down with the FDA and
12 figure out how we decide whether it's used for
13 screening, because this really is different. I
14 mean I think most people who know me, know that I
15 think making digital mammography have to go through
16 a PMA process was a major mistake that the FDA has
17 done, and it is going to make it very difficult to
18 improve the conventional digital technology.

19 The reason I argued against it was that ,
20 digital mammography is the same as film-screen
21 mammography. I think D-MIST is going to show that.
22 The other studies that have been available have
23 shown that they are really the same.

24 This is different, so this is going to
25 need a PMA and all the things that go along with

1 :hat. I mean I would like to see it out there in
2 between three to five years, shorter if possible, I
3 am not optimistic it can be shorter, but we will
4 see.

5 MS. HARVEY: Dr. Harrison.

6 DR. HARRISON: This is fascinating. You
7 made a comment that you envision getting to a point
8 where resolution of malignancy, if it gets up
9 around 99 percent, we could proceed without tissue.
10 Do you really think we are ever going to
11 get there, considering that many of the subsequent
12 management decisions are based on histologic
13 findings?

14 DR. KOPANS: No, I think that is a good
15 point. I think that histology, although there are
16 technologies that are now looking at this, spectral
17 analysis using lasers, we fiddled around with this
18 a number of years ago, where you put a needle in
19 and try and get the spectral analysis.

20 All of our therapy, as you point out, is
21 based on histologic analysis and margin analysis,
22 and that is also going to get in the way of in vivo
23 ablation, you know, what is the margin analysis,
24 and so on.

25 That is why I am almost discouraged that

1 we have to go through the diagnostic route to get
2 technologies approved, when it is really screening
3 that is going to be beneficial, but I understand
4 the reasons, and they are good ones.

5 MS. HARVEY: Thank you.

6 DR. KOPANS: Thank you.

7 I believe we will have a break now, come
8 back about 10 minutes after 3:00. Thank you.

9 [Break.]

10 MS. HARVEY: We are having a talk on the
11 Inspection Demonstration Project. It's an update
12 by Charles Gunzburg of the Division of Mammography
13 Quality and Radiation Program.

14 Welcome.

15 **Inspection Demonstration Project**

16 DR. GUNZBURG: Thank you very much.

17 I am going to hopefully walk through this
18 pretty quickly and let you know what our program is
19 and I guess the who, what, when, and where of the
20 program.

21 [Slide.1

22 When Congress first passed this Act, they
23 included the requirement that there be annual
24 inspections of all certified facilities.
25 Initially, the compliance rate, not the

1 noncompliance rate, but the compliance rate was
2 relatively low, but as soon as the facilities
3 became aware of what we expected and became more
4 familiar with the regulations, the compliance rate
5 rose pretty dramatically.

6 Many facilities and some professional
7 organizations were concerned, that were actually
8 hopeful that we could inspect on a less frequent
9 basis and actually save them some money and time.

10 We pointed back to the Act and said no, we
11 can't do that, we have to do this annually.

12 [Slide.]

13 So, they went to Congress and they talked
14 to them, and asked them to do something about it.
15 Congress listened and when they passed the
16 Reauthorization Act in 1998, they kept the annual
17 requirement, but they added a provision for an
18 inspection demonstration program, and that would be
19 a test program under which certain facilities could
20 be inspected less frequently than annually.

21 [Slide.]

22 It couldn't be implemented before April
23 2001, so that was easy. Facilities had to be
24 substantially free of noncompliances, and the
25 number of facilities had to be a statistically

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1 significant sample of the facilities available.

2 They didn't specify an inspection
3 reQUENCY, but they said that it had to be one that
4 as capable of reasonably assuring compliance with
5 he standards.

6 [Slide.1

7 **So, FDA** took that guidance and came up
8 with some criteria of their own, and that was that
9 the States and facilities would be selected
10 according to a specific written criteria. We would
11 include both study and control groups, and conduct
12 inspection of the study group every two years or at
13 Least two years on the first basis, and annual
14 inspections of the control groups.

15 [Slide.1

16 The participation criteria for the States,
17 First of all, the State had to be willing to do it,
18 they had to agree to do it. They couldn't have any
19 laws or policies or requirements that meant they
20 had to go to the facility more frequently than we
21 were specifying in our project or our plan, and
22 that was going to be two years again.

23 They had to agree to inspect at the
24 frequency designated by **FDA**.

25 [Slide.1

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1 They also had to be able to accept
2 odifications to their contract, all these States
3 hat have contracts with us, about how many
4 acilities they would inspect annually, and they
5 .ad to be able to absorb the **loss** of income from
6 .ot inspecting these facilities, and be willing to
7 lo that. They had to notify us if they found any
8 roblems that were important.

9 [Slide.1

10 That left us with 14 participating groups.
11 ve have 11 states and 3 other testing
12 jurisdictions.

13 [Slide.]

14 For a facility to be included, they had to
15 have undergone at least two inspections under the
16 final regulations, two annual inspections. They
17 had to have no citations in the last two
18 inspections under the final, and they had to have
19 never been considered, received, or being
20 considered for any regulatory action by FDA.

21 [Slide.]

22 They also had to anticipate providing
23 services throughout the length of the program, and
24 they had to maintain their accreditation and
25 certification, and lastly, they had to be kicked

1 out of the program, the random selection process as
2 being one of the facilities to be included.

3 [Slide.]

4 That left us with this. It varies between
5 one facility in some states to 24 in Ohio, and if
6 you lump New York together, 35 facilities in New
7 York State.

8 [Slide.]

9 Currently, we have notified everybody that
10 we could think of that needed to know about this
11 program, that it was in process. We have 155
12 Facilities, about 155, and approximately 155
13 Facilities in the study and the control group.

14 Those numbers are approximate because we
15 never know when somebody is going to drop out. So,
16 we don't know what we are going to finally end up
17 with, but somewhere in that region we hope.

18 We actually began this process in May of
19 this year.

20 [Slide.]

21 Where are we going with it? We are going
22 to continue the annual inspection of control
23 groups. The changes that this necessitates means
24 we are going to have to make some changes in the
25 procedure and the software. We hope to have those

1 changes in place by January, and we hope to have
2 hem tested shortly thereafter, and begin testing
3 he study group facilities about the middle of the
4 year.

5 Hopefully--this is not a real firm
6 number--but we hope that it works. It should
7 finish about July of 2004 and begin data analysis
8 at that point.

9 That is all I have. Questions?

10 MS. HARVEY: Any questions?

11 DR. GUNZBURG: Good. Thank you.

12 MS. HARVEY: Thank you.

13 Dr. Chakrabarti and Ms. Butler will talk
14 to us about full field digital mammography,
15 accreditation and certification update.

16 **Full Field Digital Mammography**

17 **Accreditation and Certification Update**

18 [Slide.]

19 DR. CHAKRABARTI: By now you have heard
20 this several times, that GE's system was approved
21 first by Office of Device Evaluation followed by
22 Fischer and then Lorad, and you also know that
23 there is no accrediting body, Dr. Finder explained
24 that at the beginning of previous session, and we
25 provide approval based on extending the existing

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1 screen-film certificate.

2 I will briefly discuss and summarize the
3 approval process here.

4 [Slide.]

5 Until otherwise notified by FDA, an FFDM
6 unit will be exempt from the MQSA accreditation
7 requirement, and until FDA issues such
8 notification, a facility must request FDA to extend
9 its screen-film certification to cover its FFDM
10 units.

11 Requests for FFDM certification extension
12 need to supply all the information listed in the
13 document MQSA Facility Certification Requirements.
14 This is on our web site, also the facility request
15 has to provide application form, application
16 package. There is that information about the
17 facility certification requirements. I will give
18 the gist of that here.

19 [Slide.]

20 In that requirement, the facility needs to
21 furnish facility status information, FFDM Unit
22 identification, digital image receptor
23 identification, identification of printers for
24 hardcopy output, monitor identification if softcopy
25 display is available, phantom identification,

1 personnel qualifications.

2 [Slide.]

3 Phantom image, personnel information,
4 Report of Mammography Equipment Evaluation,
5 manufacturer's quality control program. I will
6 take a brief pause and I will mention that we need,
7 in FDA, we reviewed this with a phantom image, we
8 need to have a phantom image.

9 **Also**, this third bullet, which says the
10 Report of Mammography Equipment Evaluation, and
11 that is 900.12(e) (10) of the final regulation, that
12 is applicable to all modalities, but in case of
13 digital, a new modality, the No. 4 bullet, which is
14 very, very important, that means all QC programs,
15 equipment evaluation must be performed according to
16 the manufacturer's requirement. That is the
17 900.12(e) (6). That is in the final regulation.

18 **So**, when we review the Mammography
19 Equipment Evaluation Report, we **look** at whether the
20 facility has performed their tests according to the
21 manufacturer's requirement **of** that FFDM system.
22 That is very important.

23 **Also**, we need the signature of the lead
24 interpreting physician. That signature tells us
25 that all the information provided are true. **We**

1 don't need to have all the documentation about
2 personnel qualifications.

3 We need the list **of** the personnel who will
4 be working on the **FFDM** system, but whether that
5 person is qualified to perform and have additional
6 8 hours of training, that is being sort of
7 guaranteed by the signature when the inspector goes
8 to the facility, inspector verifies those
9 documentation or at the station of the personnel.

10 Now, once all this informations are
11 furnished, we review the equipment evaluation
12 report and phantom image, everything is
13 satisfactory, we send a facility a letter of
14 approval mentioning that your **FFDM** system is
15 included with the conventional screen-film
16 mammography certification, and that letter goes out
17 in the name of our division director, and then the
18 facility can perform using efficient imaging with
19 the **FFDM** system.

20 [Slide.]

21 If a facility receives a letter **of**
22 acceptance, the approved **FFDM** unit will be added to
23 the facility's certificate.

24 The facility must maintain its
25 accreditation status for at least one screen-film

1 .nit in order to keep its certification alive and
2 .hen can continue to utilize FFDM unit.

3 The facility is also subject to an annual
4 on-site MQSA inspection of its FFDM unit at the
5 same time its screen-film units are being
6 inspected.

7 [Slide.1

8 The FFDM unit must be located within the
9 same inspection jurisdiction as the certified
10 screen-film unit. In most cases, this means that
11 the FFDM unit must be located in the same state as
12 the certified screen-film facility.

13 The lead interpreting physician must
14 oversee the quality assurance program for both the
15 screen-film and the off-site FFDM units. That is
16 very important. We want to make sure that we make
17 one person, who is the lead interpreting physician,
18 responsible for overseeing the QA program in both
19 screen-film and the FFDM system.

20 In general, we respond in three to five
21 days from the time we get the application. If the
22 application is complete, I showed you the gist of
23 the information that they have to furnish, plus if
24 the mammography equipment evaluation report is
25 complete and perform according to the

1 anufacturer's requirement.

2 Indeed, there is the problem that we see,
3 hat for the first time facilities and first time
4 medical physicists, there is physicists having a
5 number of problems providing the proper MEE for
6 'FDM system.

7 [Slide.]

8 I will go over a few tests where we see
9 the problem. Now, here is a GE system, GE
10 Senographe 2000D. If you look at that, you see that
11 GE requires that signal-to-noise ratio should be
12 over 50 in an AOP mode, standard mode and SNR
13 check.

14 Now, if the facility does not, the medical
15 physicist does not perform the test and do not use
16 the raw image, they use process image, they get
17 more than 100 percent inflated value of SNR. So,
18 it does not tell us whether the SNR will pass the
19 minimum of 50 requirement or not.

20 So, then, I call the physicist, they have
21 to come back and redo the test, and this has
22 happened a number of times.

23 Then, there is another one in this, that
24 if you look at that, the GE requires the kV must
25 not change, kV should be same if you are in the

1 1.5, 4, and 6 cm thickness, kV should be the target
2 filter, and kV should not change.

3 There can be a range of mAs value,
4 however, kV should be 27, 28, 32, depending on what
5 thickness you use. We have seen in some cases, that
6 that has changed, and we have to discuss with GE,
7 and then that took a little more time for approval
8 process.

9 [Slide.]

10 Another thing that I will mention in this
11 regard is that the dose has to be performed in the
12 AOP mode, three OF modes, and many first-time
13 physicists haven't done that, have simply provided
14 the dose value, but we are finding out that that is
15 creating problem also, creating problem for us to
16 give approval on time, which we believe we can do
17 it within three to five days if the report is
18 complete and tests are performed according to the
19 manufacturer's specification.

20 [Slide.]

21 Now, these are the three tests which must
22 be performed with raw images. Very recently I am
23 seeing even the signal-to-noise tests are different
24 values than what is coming forth with the raw
25 images, because some physicists have done it with

1 process image.

2 So is MTF measurement and AOP mode and SNR
3 check, all three tests must be performed in raw
4 images, and it is very clear in the manual, and
5 some physicists are missing it.

6 [Slide.]

7 I will mention here there is another
8 reason that MTF values, some physicists have
9 reported MTF value more than 100 percent. One way
10 you can do that, if you do not put your elliptical
11 region of interest tightly within the bar pattern,
12 if it goes beyond that, then, your value would be
13 very incited [ph], and we can look at the number,
14 and you can see that these are not done properly.

15 [Slide.]

16 Another thing that is very important and
17 that physicists are missing, these are the list of
18 things that GE wants and must be performed - room
19 layout, room description, why this is important,
20 because if all these things are moved around, then,
21 particularly the dark level from the monitor will
22 change drastically and the calibration would be
23 disrupted. So, you want to see that this
24 information is provided properly as mentioned in
25 the manual.

ajh

1 [Slide.1

2 Now, there is new change, there is
3 revision of **GE's** manual is out, and I am seeing
4 that many physicists are still using the older
5 manual. In the new manual, the physicists are not
6 supposed to be doing any calibration, performing
7 calibration, but they will check the calibration as
8 performed by the service engineer, and they will
9 perform the records of five reference luminance
10 levels as given by this curve.

11 Many physicists are missing that, they are
12 not giving those values or they are getting wrong
13 numbers.

14 So, these are the things that are
15 necessary for **GE** system to get approval within the
16 proper time.

17 [Slide.1

18 This is the Fischer system. Here, I see
19 that many physicists are not performing the system
20 resolution test properly. They are using simply
21 bar pattern and then counting the number. They
22 must be following what the manufacturer says in
23 their manual.

24 [Slide.]

25 **Also**, I see that artifacts are not far

1 From recording the window width that is specified
2 in the manual, and this flat field tests are not
3 performed at the region, at the corner and the
4 center that the manufacturer requests.
5 Thirdly, the Fischer system has a contrast disc,
6 unlike the GE system where GE prohibits use of a
7 contrast disc with their phantom.

8 So, those are the things that there is a
9 difference from one manufacturer to another
10 manufacturer, and even for the same manufacturer,
11 there are changes in the manual, the physicists and
12 the facility must be aware of that and must be
13 performing mammography equipment evaluations and
14 the QC according to that, and that is the cause of
15 the delay many times.

16 Sometimes facilities call us as soon as
17 they send this thing, and says we are already
18 schedule patients, and unless they have their
19 report properly done, we cannot give approval.

20 Any question or should Penny speak first?

21 MS. HARVEY: Any questions?

22 Thank you.

23 Sorry, Dr. Karellas has a question.

24 DR. KARELLAS: Kish, according to FDA, are
25 facilities required to have a printer? I know the

1 use of the printer and I realize that without a
2 printer, it is going to be very difficult to
3 operate, but does FDA require it?

4 DR. CHAKRABARTI: Yes, we require for the
5 foreseeable future, we require the original
6 mammogram must be provided in the form of hard
7 copy. The facility has to have a printer available
8 for a hard copy printout when the patients ask for
9 the original image.

10 DR. KARELLAS: What if the facility has an
11 option of printing off site upon request, does the
12 printer have to be on site, or what if the printer
13 is within the broader institution, another Building
14 or something like that?

15 DR. CHAKRABARTI: That will work out fine,
16 but when you apply, there was a prior mention of
17 the list, the printer, you have to mention that
18 that printer number is this, we have to make sure
19 that the same printer as manufacturer, is
20 comfortable with the manufacturer's system, and if
21 it is available off-site, then you mention it is
22 available there, and that will work out.

23 MS. HARVEY: Thank you.

24 Ms. Butler. Good afternoon.

25 MS. BUTLER: Good afternoon.

1 I am Penny Butler from American College of
2 Radiology, Senior Director for Breast Imaging
3 Accreditation Programs.

4 I thought I would give everybody an update
5 on where the ACR is with full field digital
6 mammography accreditation.

7 [Slide.1

8 The last time we spoke, the full field
9 digital accreditation module, it is not a new
10 accreditation program, but it is a supplement or a
11 module to the mammography accreditation program
12 that has been in place since 1987.

13 It was complete and it was midway through
14 our internal ACR leadership approval. We had
15 really hoped it was going to be out, be approved by
16 the ACR leadership by September of 2001. I think
17 you all know perhaps what has slowed that down.

18 The module that we developed was
19 manufacturer-specific. GE was the first
20 FDA-approved FFDM system, and the reason for this
21 were multifaceted. First, the exposure control
22 mechanisms are different, meaning that our
23 instructions to facility in order to make phantom
24 and dosimetry measurements had to be unique to the
25 manufacturer, and due to the FDA regulations, the

1 required quality control is different.

2 [Slide.]

3 Since that time, in early October, ACR
4 sent the full field digital mammography module
5 document to the Executive Committee of our Board of
6 Chancellors, and also at the same time, to the FDA
7 for review.

8 In mid-October, these documents were
9 approved by the Executive Committee. In
10 mid-November, FDA had instructed us to submit a
11 formal application for approval of the full field
12 digital mammography accreditation module, and this
13 formal application needed to include a number of
14 requirements that we hadn't addressed when we sent
15 them the documents. We weren't aware that we
16 needed a formal application, and these were
17 basically to address the elements that were in Part
18 A of the regulations, similar to what we addressed
19 in the accreditation body approval application that
20 they approved on December 20th, 2000.

21 [Slide.]

22 At the beginning of July 2002, we
23 submitted a complete formal full field digital
24 mammography accreditation module application to the
25 FDA. At the end of July, after initial review of

1 the application, FDA advised us that there was some
2 of the information provided with an alternative
3 standard request that we had submitted was
4 insufficient.

5 This alternative standard request had to
6 do with the exposure of the phantom and acquisition
7 of dosimetry data during our mailed accreditation
8 process.

9 In early August, I worked with some
10 members of the Digital Subcommittee to collect some
11 additional data to supplement this alternative
12 standard request, and right now the material is
13 under revision internally before we forward this to
14 the FDA.

15 [Slide.1

16 So, that is the current status of the
17 accreditation program. I would like to review some
18 of the proposed accreditation process for full
19 field digital mammography.

20 [Slide.]

21 In general, our process is not going to
22 differ than what we do for film-screen mammography.
23 The paperwork that a facility submits to us is
24 going to depend, just like film-screen, on how much
25 time the facility has left on their MQSA

1 certification and their accreditation.

2 In general, if they have less than 13
3 months left on their accreditation, all the units
4 at the facility go through an early renewal process
5 at the usual fee.

6 If they have greater than 13 months left
7 on their accreditation, they will complete what we
8 call a mid-cycle, we call it the New Unit Addendum
9 Process at a reduced fee. The fee for accreditation
10 for full field digital is not going to be any
11 different from film-screen.

12 At that time, once the program is
13 approved, the facilities will be able to have
14 stand-alone digital systems and no screen-film will
15 be required within the facility or associated with
16 the facility as Kish has just described.

17 Keep in mind that right now, since the
18 first application is for **GE**, right now we are
19 talking about **GE** systems.

20 [Slide.]

21 The clinical image quality evaluation will
22 not differ. Our Digital Subcommittee and our
23 Committee on Clinical Image Review have determined
24 that they **will** be evaluating the same eight
25 attributes in exactly the same way, and that is

1 position and compression, exposure, contrast
2 sharpness, noise, artifacts, and labeling.

3 All images will be submitted on hard copy
4 at this time, and all of the ACR reviewers are
5 qualified in digital mammography under the MQSA
6 requirements.

7 [Slide.]

8 Phantom image quality evaluation is not
9 going to differ. Again, they have to be submitted
10 on hard copy. The scoring is going to be the same
11 as with screen-film, that is, fibers, specks,
12 nasses, and the subtraction of artifacts.

13 We have made a minor revision to how we
14 evaluate the phantom image quality to take into
15 consideration some of the very special artifacts
16 that you might see for digital, but they were
17 relatively minor, so we could just supplement our
18 standard evaluation form.

19 Also, as with clinical review, the ACR
20 reviewers are qualified in digital under MQSA.

21 [Slide.]

22 So, if all these things are the same, why
23 do we need a separate accreditation program or a
24 separate module to accredit digital? Well, most of
25 this falls down to 900.12(e)(6), as Kish had

1 described and let me just read this to you. "For
2 systems with image receptor modalities other than
3 screen-film, the QA program shall be substantially
4 the same as the quality assurance program
5 recommended by the image receptor manufacturer
6 except that the maximum allowable dose shall not
7 exceed the maximum allowable dose for screen-film."

8 [Slide.]

9 So, we are working with the screen-film
10 dose limit, but the QC program as specified by the
11 manufacturers. So, let's talk about the phantom
12 exposure and dosimetry.

13 As you aware, ACR has a male dosimetry
14 program. We tried to get radiation dose estimates
15 concurrently with the phantom image quality, and so
16 these are done at the same time, so we can provide
17 better information back to the facility of what
18 possible causes for poor image quality may be, and
19 certainly a dose that is too low is a strong reason
20 for why image quality may be poor.

21 We do this currently through a mailed TLD.
22 The TLD dosimeter is in a little holder, it is
23 several millimeters thick, and it is placed
24 typically upon the phantom. With the GE system,
25 the exposure control mechanism that is typically

1 used under an AOP is very different from what is
2 used for a film screen.

3 The exposure control mechanism is
4 different among the different manufacturers. Some
5 of the manufacturers are using just strictly manual
6 techniques right now. Consequently, our
7 instructions to the facility have to be
8 unit-specific, and we are very conscious about
9 sending written instructions out to facilities
10 because it is very easy for the technologists, who
11 are usually the ones doing all the work, if the
12 instructions are too technical or too physics like,
13 it could be not clear enough. We can get some very
14 strange numbers back.

15 The GE exposure is impacted by the
16 thickest or the densest part of the breast, and if
17 you use the routine phantom, the plastic rim around
18 the wax block that is in that phantom, and on top
19 of that, the TLD holder that we use, it can result
20 is a significantly higher exposure than one would
21 anticipate under film-screen conditions, for
22 example, for the 4.2 cm breast.

23 So, we have revised our instructions for
24 GE to have the facility first expose an acrylic
25 block, and that acrylic block is equivalent to the

1 .2 cm tissue, which is what the center part of the
2 ACR phantom is equivalent to under AEC to determine
3 the appropriate technique.

4 Then, we asked the facility to exposure
5 the accreditation phantom, and a dosimeter with the
6 manual technique which is closest to the technique
7 that came up under AOP mode. This is one of the
8 items that we are working with FDA on to revise, to
9 make sure that it is appropriate under the
10 regulations.

11 (Slide.)

12 In addition, we have tests listed in our
13 application materials that the facility must submit
14 either information on or a checklist showing that
15 they do these tests, and these are specific to **GE**.

16 [Slide.]

17 Likewise the medical physicist test, they
18 must submit equipment evaluation and if it is an
19 annual survey, the annual survey report showing
20 that they have performed all of these tests and all
21 the tests appropriately meet the regulations.

22 [Slide.]

23 Once we receive **FDA** approval for the first
24 manufacturer's module, the **GE** module, we are going
25 to complete development of the modules for the

1 other FDA-approved units.

2 This is my last slide, but I would like to
3 add that some of the comments that were brought up
4 were earlier regarding harmonizing the QC test
5 among the different manufacturers wherever possible
6 is something that would enable us to operationally
7 make evaluation of applications submitted by
8 facilities under the accreditation program a whole
9 lot easier, and we fully support that effort.

10 Any questions?

11 MS. HARVEY: Do we have an idea how long
12 it will be before there is going to be an approval,
13 like within the next six months, a lifetime? This
14 is the question I probably get most frequently
15 these days.

16 DR. FINDER: I would like to give you an
17 answer. It is a process that is ongoing.
18 Obviously, both sides here are trying to accomplish
19 this as quickly as possible. We all understand the
20 implications of having an accreditation body or not
21 having an accreditation body.

22 I cannot give you a specific date or a
23 time, but I can tell you that everybody is working
24 as hard as they can to get this done as quickly as
25 humanly possible.

1 MS. BUTLER: Obviously, FDA, the next
2 step, well, FDA is concurrently reviewing our full
3 application that we sent in, and we are working to
4 provide the supplemental material to them as
5 quickly as possible for the alternative standard.

6 MS. HARVEY: Thank you.

7 Any other questions? Dr. Gray.

8 DR. GRAY: Joel Gray with Lorad
9 Corporation.

10 I have two questions, one for Penny and I
11 believe one for Charlie or somebody.

12 You indicated that your image quality test
13 is going to remain and the same, and the question
14 is will the requirements for fibers, specks, and
15 masses, 4, 3, and 3, remain the same, and the
16 question for Charlie or someone, does this mean
17 that each accrediting body is now going to have to
18 go through and complete this process that ACR is,
19 so you are going to have to go through this process
20 of approval four more times?

21 MS. BUTLER: I will take the easy
22 question. For GE, the standard was 4, 3, and 3.
23 That is what is in their QC manual. That is what
24 we were moving forward with.

25 DR. FINDER: With respect to the

1 ccreditation bodies, the accreditation bodies are
2 ree to apply for FFDM. If they do, they will have
3 o go through a process similar to what we are
4 requiring of everybody else. It is the same
5 process. So, the answer is yes.

6 MS. HARVEY: Ms. Martin.

7 MS. MARTIN: Penny and I both spent the
8 last couple of days going to a class on the physics
9 of digital mammography and how to do all these
10 wonderful tests. One comment that I got
11 consistently from most of the attendees, and I
12 would just pass this along, I am not sure where it
13 will go, is that from what we could see, most of
14 the units could do a 5-4-4 score, and we were
15 wondering why that was not set. If the digital is
16 capable of being better, why are we setting the
17 score so low for the phantom image, because if you
18 can't get a 5-4-4 out of it, you really don't have
19 your digital set up right.

20 I mean why was it set so low?

21 MS. BUTLER: Well, we are going with the
22 GE Quality Control Manual as far as meeting the
23 specifications. That was outlined in that.

24 DR. PISANO: I know Penny knows about
25 this, and maybe some of you also do. There is a

1 phantom that has been developed for D-MIST, for
2 digital mammography, which they are calling MISTY,
3 which is really a much more challenging phantom for
4 digital mammography, and we are going to have a lot
5 of data on its performance across the trial through
6 the D-MIST, that same presentation that I referred
7 to earlier.

8 I think Dan Kopans commented that really,
9 this technology makes the ACR phantom somewhat
10 archaic, it's not challenging enough for digital,
11 so perhaps over time there can be a evolution to
12 another standard or any other phantom. I like what
13 Penny has done or what the ACR has done, it is just
14 adopt what GE did before this phantom became
15 available, and I think that is a reasonable first
16 step myself.

17 MS. BUTLER: To expand on that a little
18 bit more, what the subcommittee has been talking
19 about is the current phantom the appropriate one,
20 and I think there is a prevalent thought that there
21 probably could be a better phantom out there, but
22 being involved with developing new phantoms in the
23 past and having them adopted is not something that
24 happens overnight. You think this process is long,
25 try to develop a phantom.

ajh

1 To get going, we are staying with the ACR
2 phantom the way it is right now and then hopefully
3 took at this in the long term.

4 MS. HARVEY: Dr. Karellas.

5 DR. KARELLAS: The issue about the various
6 phantoms was discussed, as the ACR is well aware,
7 with Dr. Yaffe. Dr. Yaffe is very familiar with
8 that phantom. I believe he developed it. So, I
9 just wanted to inform you that this decision was
10 not totally arbitrary, and it has been decided,
11 according to my understanding, and as Penny pointed
12 out, that at this time, a decision was made to stay
13 with the existing phantom.

14 I have no idea as to when we will be going
15 to a new phantom. Chances are at some point,
16 something will change.

17 The other issue, though, that I think is
18 of some importance, is to consider the minimum
19 score required for these phantoms, that we cannot
20 make an arbitrary decision, and frankly, I cannot
21 tell you that if we increase the score one notch,
22 something is going to change all of a sudden.

23 I find often on a phantom review, that
24 some of my objections may not be as much with
25 scoring, Pugh scoring of all the features in the

1 phantom, but with the overall impression of the
2 image, like excessive noise. Although you see
3 everything, you just don't like the noise and the
4 image artifacts, that they are excessive and
5 bothersome, and I would like to see something that
6 addresses all these issues, giving a little more
7 latitude for the reviewers to be a little more
8 critical.

9 There is latitude right now, but perhaps
10 to the point that we can actually reject something
11 a little more easily in the future.

12 MS. HARVEY: Another question?

13 CPT THOMAS: My name is Jerry Thomas. I
14 am at the Uniformed Services University. Kind of a
15 comment and a question at the same time.

16 It has been clearly pointed out that there
17 are substantial differences between quality
18 assurance programs for each of the three approved
19 digital systems. Our current training requirements
20 are eight hours for a new modality.

21 Do we have three different new modalities?
22 I think maybe eight hours, in my experience, and I
23 ran this program, it was this past weekend that
24 Melissa talked about, I think maybe eight hours is
25 not enough training.

1 I would suggest you may want to consider
2 what the impact of these new modalities are going
3 to be on both the training requirements for the
4 technologist, as well as the medical physicist. I
5 think probably the radiologist training could meet
6 the eight-hour requirement without additional
7 training, but probably not the other two.

8 I would like to hear other thoughts, as
9 well.

10 MS. HARVEY: Ms. Martin.

11 MS. MARTIN: I guess my first response
12 would be again coming from some of the other
13 physicists, too, or their training, I think we have
14 to look at it. I guess I don't have a problem with
15 the eight hours of the initial training. The first
16 time any of us have to go through one of these
17 machines, you are going to have to go through it
18 with the manufacturer's representative.

19 Certainly, eight hours of general training
20 would not qualify you to walk in cold and do a
21 different manufacturer's unit with absolutely no
22 assistance, but eight hours of basic training in
23 digital mammography imaging would qualify you to go
24 with the engineer.

25 That is just an opinion, but I would agree

1 with Captain Thomas, you are not going to be ready
2 to do it without anyone around.

3 DR. PISANO: I just have a comment about
4 the technologists. Does anybody who is a
5 technologist want to comment about the technologist
6 training? Did you want to comment? I really
7 wanted a comment from a technologist if that is
8 possible.

9 MS. ELLINGSON: I am not working in the
10 field myself, but we do have a lot of questions
11 coming in to ASRT. They seem to think we know all
12 the answers, but it is not very specific as to what
13 eight hours of training is, is it applications
14 training, is it a **CE** course where you heard a
15 lecture on digital.

16 The questions that I am getting leads me
17 to believe that it is not very clear what is
18 intended for them to count as the eight hours **of**
19 initial training.

20 MS. HARVEY: Dr. Pisano.

21 DR. PISANO: I just want to comment that
22 in my experience, as I mentioned earlier, I have
23 three different machines, and I find that the eight
24 hours is more than adequate for the technologists
25 to learn how to use the equipment and the tests

1 .hat they are required to do.

2 I have probably been through this process
3 rith about, I would guesstimate 20 technologists at
4 this point, because we have these three units, and
5 we have a turnover in our place, so we have done it
6 quite a bit. I haven't found too big of a need for
7 additional training ever, in fact, out of all those
8 techs.

9 DR. FINDER: Going back to the question
10 about what types of training are involved, again,
11 we have to go back to the history behind this. At
12 the time the regulations were written, these units
13 didn't exist, so we tried to get the best opinions
14 and expert advice that we could to try and settle
15 on some type of initial training that was required,
16 and we came up with the eight hours for the various
17 personnel categories.

18 In our guidance, we have enumerated some
19 of the things that can be used to meet this eight
20 hours of training, and again, we were fairly
21 flexible and general in the statement, so yes,
22 hands-on experience can count in terms of training
23 programs, CME courses, CEU courses would all, if
24 they added up to the eight hours, would meet the
25 requirement.

1 DR. PISANO: I think the technologists are
2 highly motivated also to learn how to use the
3 equipment, and if they need more time, they are not
4 shy about saying to the equipment manufacturer
5 representative, who is present, that they need more
6 time learning.

7 I haven't found it to be a real problem.
8 I can also say from the radiologist perspective,
9 many radiologists have said to me--I actually run
10 one of these programs for CME credits--and while it
11 is a very nice way for our program to make some
12 money, I have had many people say that they don't
13 think eight hours is appropriate, that probably
14 four would do, **so** maybe that could be shortened at
15 some point for radiologists. It is really not that
16 different.

17 The main difference is reading on
18 softcopy, so that is just another viewpoint on
19 that.

20 MS. HARVEY: Mr. Crocker.

21 MR. CROCKER: This is Ken Crocker from
22 Fischer Imaging again.

23 I just wanted to kind of reiterate that I
24 think we need some urgency in developing some
25 uniformity. You know, if you look at some of the

1 imes lines here, **GE** had their PMA approval in
2 eçember of 2000, and we are here today yet, and
3 or one manufacturer and with one accrediting body,
4 e don't yet have the process moved over to the
5 accrediting bodies.

6 The other thing I would like to point out
7 s that it appears that the approach that is being
8 aken is very linear or sequential rather than in
9 parallel. I think as Penny mentioned, they are
10 working very hard to work with one accrediting
11 body, with one manufacturer, to get one approval.

12 If **we** continue that approach into the
13 Euture, it is going to really tie a lot of people
14 up and a lot of users up not having achieved their
15 transfer over to what the regulation really
16 intended.

17 That is just a comment.

18 MS. HARVEY: Thank you.

19 Another question?

20 MS. MARTIN: As a consulting physicist, I
21 can only support Penny's comment and Ken Crocker's
22 comment. If there is one set of forms, one set of
23 measurements that we are all expected to make, that
24 is to the benefit **of** all the physicists.

25 MR. VASTAGH: My name is Steven Vastagh.

1 am with the NEMA, National Electrical
2 Manufacturers Association. I am pleased to
3 recognize that it is wonderful that we have, not
4 one, but three or four different solutions for
5 digital mammography, so there are two sides for
6 each issue, but I am pleased to tell you that NEMA
7 and the manufacturers will begin to make an effort
8 to harmonize QC tests. I am real pleased to hear
9 that the accreditation bodies are supportive of
10 that and hope that this will contribute to speeding
11 up the process.

12 MS. HARVEY: Thank you.

13 Any further questions? No? Thank you.

14 Let's move on now to Dr. Burkhardt, who
15 will tell us a little bit about States as
16 Certifiers.

17 **States as Certification Agencies Update**

18 DR. BURKHART: I am going to give a brief
19 update. The way I should start is to point out that
20 these activities all originate from Subsection Q of
21 the original Mammography Quality Standards Act of
22 1992.

23 Subsection Q permits FDA to authorize
24 State agencies to carry out some of the functions
25 under our oversight. Perhaps most visible of these

1 functions is the actual issuance of the
2 certificates to the facilities, the certificates
3 that they need to be able to do mammography, and
4 because of the visibility of this particular
5 function, that is why we refer to the whole effort
6 as State's certifiers or we commonly use the
7 acronym **SAC** to refer to these activities.

8 But it shouldn't be forgotten that this is
9 not the only function that the States can be
10 authorized to carry out. Among other functions is
11 administrative control of the inspection activities
12 within their borders. **As** I think probably
13 everybody knows, the great bulk of the inspections
14 are performed by State personnel under contract to
15 **FDA**, under general **FDA** oversight and administrative
16 control, but a **SAC** State can have the function of
17 that general administrative control.

18 With this comes any associated follow-up
19 actions to the inspections, any follow-up on the
20 Level 1 or Level 2 citations can become the
21 responsibility of the **SAC** State.

22 To go a step further, if compliance
23 actions are necessary, these also can be a function
24 which the State can be authorized to carry out
25 although I should mention in connection with that,

1 FDA still has the right, the authority to carry out
2 compliance functions within a SAC State, as well as
3 the State itself.

4 On the other hand, I should point out that
5 perhaps a major function that can't be delegated to
6 a SAC State is the function of developing the
7 standards for the accreditation bodies or for the
8 Facilities.

9 This is specifically prohibited by law
10 being delegated to a SAC State, and we define this
11 as including not only the regulations, but also the
12 guidance which interprets the regulations. This
13 remains an FDA function again the SAC States.

14 Before we could open up the possibility
15 nationwide of States becoming SAC States, we needed
16 to have implementing regulation, and to help us
17 develop these regulations, about three years ago
18 now, a SAC demonstration project was established,
19 which the idea was that a limited number of States,
20 for a limited period of time, would be given SAC
21 functions to carry out.

22 They would be authorized to carry out the
23 functions that I mentioned. So, for about three
24 years now, the States of Iowa and Illinois have
25 been recognized as SAC States, and they have been

1 carrying out the functions that I mentioned, and
2 From this experience, we have gained a great deal
3 of information which has been useful to us in
4 developing regulations.

5 It has also been useful to use in our
6 thinking about the long-term oversight activities,
7 but now we are ready to move on to another plane
8 because on February 6 of 2002, **SAC** regulations were
9 published as final, and they became effective on
10 May 7th.

11 So, now we have a third subpart to the
12 **MQSA** regulations. Subpart **A** is accreditation
13 bodies. Subpart **B** is the facilities. Now we have
14 Subpart **C** for the **SAC** States.

15 So, as new States enter the program, they
16 will be looked at, their applications will be
17 looked at under these new regulations, and the
18 maintenance of activities also will be the
19 oversight will be directed by the new regulations.

20 Probably one question which may come to
21 your mind is are there other States that are
22 interested in becoming in **SAC** States, and several
23 States have mentioned some interest to us. This
24 interest is buried in inquiries in some cases, and
25 in other cases, the States have gone further.

1 Probably the most time-consuming part of
2 becoming a **SAC** State is in the development of
3 regulations because it is required by the law that
4 a **SAC** State have regulations in the mammography
5 area equivalent to the **MQSA** regulations for the
6 facilities.

7 On the State level, as on the national
8 level, it takes time to develop regulations, so a
9 State that is interested in becoming a **SAC** State,
10 seriously interested, that is a logical first
11 process to get started to begin developing their
12 regulations.

13 It is also prudent if they are going to go
14 this way, it is prudent for them to talk to us
15 about their plans to begin with rather than go
16 through the process, if the regulation is final,
17 and then discover that they are not satisfactory
18 and have to go through it again.

19 So, this is a prudent first step to
20 discuss the regulation plans with us. There have
21 been States that have discussed regulations that
22 they are working on with us, have discussed with us
23 the regulations they are working on for this
24 purpose.

25 But at the present time, we have no active

1 applications in-house under review to produce SAC
2 States, so at the present time, the only SAC States
3 which exist are the two which we active under the
4 demonstration project, the States of Iowa and
5 Illinois are our current SAC States.

6 So, this brings us up to date to where we
7 stand today. The big news again since the last
8 time this committee met was the publication of the
9 regulations as final. That has been the major
10 change.

11 If there are any questions, I would be
12 happy to try to answer them.

13 MS. HARVEY: Any questions? Dr. Pisano.

14 DR. PISANO: In the guidance document,
15 what about Arkansas, California, and Texas, that
16 are listed in the guidance document? I am a little
17 confused maybe.

18 DR. BURKHART: Arkansas, California,
19 Texas, and Iowa, I think what you are referring to
20 as accreditation bodies. This is different from
21 becoming a State's Certifier.

22 For a facility to become certified, as you
23 know, it has to be accredited, and we can approve
24 as accreditation bodies, we can approve States or
25 private, nonprofit bodies, and we have the four

1 state AB's plus ACR, of course, as accreditation
2 body.

3 But this is the next step issuing the
4 certificates once a facility is accredited and
5 making sure that they are inspected properly and,
6 as I said, carrying out any compliance actions and
7 follow-up which is necessary,

8 DR. PISANO: **So**, Illinois is a certifying
9 State, but not an accrediting State.

10 DR. BURKHART: Right, Iowa is both.
11 California, Texas, and Arkansas are just
12 accreditation bodies at the present time.

13 MS. HARVEY: Thank you.

14 I think we have come to the last part of
15 our meeting. Dr. Finder.

16 DR. FINDER: Just before we go and review
17 the summary minutes, some issues again were brought
18 up just the last few minutes, again about
19 accreditation for FFDM, and I just wanted to
20 clarify a few things.

21 One is FDA only can deal with what we get
22 in-house. The accreditation bodies obviously have
23 to make their own decisions whether they are going
24 to go ahead and accredit under FFDM or not. That
25 is their decision. We can't force anybody to do

1 anything.

2 We certainly are willing to look at any
3 comments that an accreditation body wants to submit
4 to us if they want **to** apply for FFDM. The same is
5 true for alternative standards and some other
6 aspects of the FFDM program. Manufacturers are
7 certainly free to submit materials to us if they
8 believe that they are appropriate for us.

9 Just to go back to one of the earlier
10 statements in terms of approved alternative
11 standards, one manufacturer did come in to us for
12 an alternative standard regarding, not the
13 frequency, but the amount of time that a unit could
14 be still used depending on the QC test that was
15 failed.

16 Other manufacturers are certainly free to
17 apply for the same thing. That is their decision,
18 and if they don't want to, facilities, if they want
19 to, can also apply for an alternative standard.

20 We are certainly open to comments and
21 suggestions and efforts by manufacturers and other
22 entities with this process, we are certainly open
23 to that, so the more, the merrier.

24 **Review of Summary Minutes of August 2001**

25 DR. FINDER: Next, in terms of the review

1 of the summary minutes, if anybody has any
2 comments.

3 MS. HARVEY: Are there any corrections or
4 additions that any members of the committee found
5 when they reread the summary minutes of our last
6 meeting?

7 [No response.]

8 MS. HARVEY: Very good. Excellent.

9 Dr. Finder, do you want to talk to us a
10 little bit about future meetings?

11 DR. FINDER: Yes, but before I talk about
12 future meetings, I do want to make mention of one
13 fact. Dr. Amy Lee has served on our committee, and
14 her term is expiring in January of next year, so
15 chances are we will not be having another meeting
16 before her term expires, so we just want to thank
17 her for all her efforts and hope that this has been
18 an enjoyable experience.

19 We know that we have gained a lot from her
20 insights into this area, and we thank her for her
21 participation here.

22 MS. HARVEY: Thank you, Dr. Lee.

23 **Future Meetings**

24 DR. FINDER: As for future meetings, the
25 plan probably is going to be to have a meeting

1 sometime in the spring. This is going to be
2 somewhat based on what happens. As many of you are
3 aware, the Mammography Quality Standards Act is in
4 the process of reauthorization. It terminates in
5 October of 2002. Hopefully, we will have some
6 action by Congress to reauthorize the program for
7 another five years.

8 When they reauthorize it, it is not
9 incommon--I shouldn't say uncommon--they
10 reauthorized once and did put in specific items
11 that required immediate attention from that
12 reauthorization.

13 Depending on what is included in the
14 reauthorization this time around, we may have to
15 take some immediate actions to generate some new
16 regulations depending on what they say. So, the
17 plan is to have a meeting sometime in the spring,
18 and the topics may be dictated by what happens in
19 the reauthorization process.

20 I would expect that if they do reauthorize
21 and put in a few new items, we might be talking
22 about a two-day meeting rather than a one-day
23 meeting, so just to get everybody informed.

24 As for the exact timing, I will try and do
25 the same thing that I did for this meeting, which

1 s send out requests for days that are available
2 rom everybody and try and generate a suitable time
3 hat is applicable to everyone.

4 I will mention the fact that this was the
5 irst time that we tried to send out all the
6 aterials electronically. It was quite an
7 xperience. I got a lot of e-mails that were
8 ounced back at me and a lot of comments about it,
9 out I think we are going to work through that
10 rocess and hopefully, this time around it will be
11 smother.

12 For those people who got their e-mails,
13 out no attachments, I think it may be that your
14 systems have recognized my name and are stripping
15 off the attachments immediately. I am on your spam
16 List I guess.

17 MS. HARVEY: Any other further comments,
18 pestions?

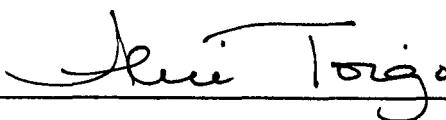
19 I wish you all a safe trip home and we
20 will meet again. The meeting is closed.

21 [Whereupon, at 4:10 p.m., the meeting was
22 adjourned.]

23 - - -

C E R T I F I C A T E

I, **ALICE TOIGO**, the Official Court Reporter for Miller Reporting Company, Inc., hereby certify that I recorded the foregoing proceedings; that the proceedings have been reduced to typewriting **by** me, or under my direction and that the foregoing transcript is a correct and accurate record of the proceedings to the best of my knowledge, ability and belief.

A handwritten signature in cursive script, reading "Alice Toigo", is written over a horizontal line.

ALICE TOIGO